

**2018 Chairmanship OSCE-wide Counter-Terrorism Conference**  
***The Reverse Flow of Foreign Terrorist Fighters (FTFs): Challenges for the OSCE Area and Beyond***

**(Rome, 10-11 May 2018)**

**DRAFT ANNOTATED AGENDA**

**10 May 2018**

**9:00 - 10:00 – Registration**

**10:00 - 11:00 – Opening Remarks**

**11:00 - 11.30 – Coffee Break**

**11:30 - 12.30 – Session I – *Trends and Dynamics of Returning or Relocating FTFs: Exchange of Views on National Experiences and International Co-operation***

OSCE participating States and Partners for Co-operation face a range of new challenges to include a potential increase in the number of FTFs returning or relocating from conflict zones. This session will offer the opportunity to outline relevant policy and political commitments in addressing threats related to returning FTFs and explore ways to strengthen international, regional, and sub-regional co-operation, in particular among law enforcement agencies, intelligence, criminal justice and other relevant institutions to address these challenges effectively while respecting and protecting human rights. It will also include discussion of legal efforts to criminalize FTF activities listed in UNSCR 2178 (2014). Speakers will discuss how investigations and judicial proceedings involving FTFs can be carried out in an effective and efficient manner, in full respect of applicable international law, in particular human rights and fundamental freedoms. Furthermore, speakers will address legal tools and policies to target the financial disruption of terrorist networks; to address the nexus between terrorism and organized crime, including trafficking in human beings; to develop the analysis of the use of ICTs by terrorists and to counter the exploitation of the Internet for terrorist purposes to develop and implement counter-narrative strategies consistent with international human rights law; to protect critical and/or soft targets from terrorist attacks.

**12:30 - 14:30 – Lunch / Side Events**

**15:00 - 16:30 – Continuation of Session I – *Trends and Dynamics of Returning or Relocating FTFs: Exchange of Views on National Experiences and International Co-operation***

**16:30 - 17:00 – Coffee Break**

**17:00 - 18:30 – Side Events**

**11 May 2018**

**8:30 - 9:00 – Registration**

**9:00-10:30 – Session II – *Managing the Return/Relocation of FTFs: Strengthening Border Security and Information Sharing***

Returning or relocating FTFs pose a significant challenge to law enforcement and, in particular, to border security and management agencies working on the front lines. This session will examine existing commitments and good practices in identifying and detecting returning or relocating FTFs, and will explore how the OSCE can further support participating States and Partners for Co-operation in increasing the exchange of information and, more in general, to foster cooperation. The discussion will also focus on challenges in increasing the collection of passenger data (i.e. by developing Advance Passenger Information Systems and Passenger Name Record) and address the role of capacity-building and training activities to front-line screeners, such as immigration, customs and border security agencies, as well as on sharing – when appropriate – relevant information with other concerned States and organizations, while respecting and protecting human rights.

**10:30 - 11:00 – Coffee Break**

**11:00 - 13:00 – Session III – *Addressing the Potential Threat of Returning and Relocating FTFs and their Affiliates: Rehabilitation and Reintegration Programs Within and Outside the Criminal Justice System***

This session will explore criminal justice and preventive responses to the new challenges related to relocating or returning FTFs, and their affiliates, or those inspired or directed by them including how to manage the potential threat posed by former FTFs who are neither detained, nor on probation. The focus will be on effective mechanisms to be enforced both within and outside criminal justice systems, such as the development and use of risk assessment tools as well as the development of comprehensive and tailored rehabilitation and reintegration programmes and tools aimed at disengaging former offenders from their terrorist affiliation and re-integrate them back into society. The role of local communities, social, health, education practitioners and other relevant stakeholders in shaping and adopting those tools will also be discussed.

**13:00 - 15:00 – Lunch/Side Events**

**15:00 - 16:30 – Session IV – *Addressing Accompanying Family Members of FTFs: Legal Gaps, Juvenile Justice, Engaging with Civil Society***

This session will explore the role of accompanying family members of FTFs. It will take account of the various and often complex roles of women and men, boys and girls in the FTF phenomenon: as active participants, indirect supporters or victims of violent acts. Some FTFs are, indeed, returning with family members that travelled with them to the conflict zone or joined them there; and family members may also be returning on their own. Many women and girls have been forced into exploitation as wives of FTFs and faced severe sexual and gender-based violence; others supported or participated in terrorist and recruitment acts themselves. Children and young adults are particularly vulnerable to the risk and consequences of VERLT. Some have been recruited for combat and other violent activities from early age and some are severely traumatized. FTFs family members, depending on their experience, abuses subjected to, or involvement in violent acts, can be victims needing support or potential threats to the societies to which they return or both. Yet, existing legal frameworks, policies and programs may not fully

address these issues. Tailored legal treatment and social assistance responses should take into account both a gender and age perspective. The session will explore ways of managing, responding to and assisting in particular women, girls and boys associated with foreign terrorist fighters, including by considering appropriate gender and age-sensitive assistance, prosecution, rehabilitation and reintegration, support or protection measures in compliance with domestic and international law.

**16:30 - 17:00 – Conclusions of the Moderators**

**17:00 - 17:30 – Closing Remarks by the Italian CiO and the OSCE Secretariat**